Message Text

CONFIDENTIAL

PAGE 01 OTTAWA 04732 01 OF 02 062136Z ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 /058 W

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P 062014Z JUN 77 FM AMEMBASSY OTTAWA TO SECSTATE WASHDC PRIORITY 3705 INFO AMCONSUL MONTREAL ALL OTHER CANADIAN POSTS

CONFIDENTIAL SECTION 01 OF 02 OTTAWA 04732

EO 11652: GDS TAGS: PINT, CA

SUBJECT: NEW HOPE FOR PRESERVATION OF CANADIAN UNITY

REF: QUEBEC 211

1. SUMMARY. THERE HAVE BEEN SEVERAL SIGNS THIS PAST WEEK THAT THE PARTI QUEBECOIS (PQ) IS NOW PREPARED TO TRY TO NEGOTIATE A NEW FORM OF FEDERALISM PRIOR TO A REFERENDUM. IN RESPONSE TO THESE SIGNS, PRIME MINISTER TRUDEAU HAS INDICATED THAT HE IS WILLING TO LISTEN TO WHAT THE PQ HAS IN MIND, PROVIDED IT WANTS QUEBEC TO STAY IN CONFEDERATION. NO ONE IS PREDICTING ANY EARLY SOLUTION TO THE QUEBEC PROBLEM, BUT AT LEAST THE PQ NOW SEEMS WILLING TO TALK WITH OTTAWA ABOUT A NEW STATUS FOR QUEBEC WITHIN A CANADIAN CONFEDERATION. END SUMMARY.

2. DURING THIS PAST WEEK SEVERAL DEVELOPMENTS HAVE OCCURRED WHICH MAY INDICATE THAT QUEBEC'S THIRST FOR AUTONOMY CAN EVENTUALLY BE SATISFIED IN A WAY WHICH WILL PRESERVE THE CANADIAN CONFEDERATION. THESE DEVELOPMENTS INCLUDE: A) PREMIER LEVESQUE'S REFERENCE TO "POLITICAL SOVEREIGNTY" AND HIS AVOIDANCE OF THE WORD "INDEPENDENCE" CONFIDENTIAL

CONFIDENTIAL

PAGE 02 OTTAWA 04732 01 OF 02 062136Z

IN DEFINING THE PARTI QUEBECOIS' ULTIMATE GOAL AS HE SPOKE TO THE PQ CONVENTION IN MONTREAL; B) INTERGOVERN-MENTAL AFFAIRS MINISTER CLAUDE MORIN'S ASSERTION IN THE QUEBEC NATIONAL ASSEMBLY THAT "TOTAL SOVEREIGNTY" OR "COMPLETE RUPTURE" ARE NO LONGER APPLICABLE; C) MORIN'S ACCEPTANCE OF AN INVITATION TO ATTEND THIS MONTH'S CONFERENCE ON "CANADA'S DESTINY" SPONSORED BY YORK UNIV-

ERSITY; AND D) MORIN'S JUNE 1 DECLARATION IN THE NATIONAL ASSEMBLY THAT HE IS WILLING TO TRY TO NEGOTIATE A NEW FORM OF CONFEDERATION WITH OTTAWA.

3. IN RESPONSE TO A VARIETY OF QUESTIONS ON THIS LATTER POINT AT WEEKLY NEWS CONFERENCE ON JUNE 2, PRIME MINISTER CONFIDENTIAL

TRUDEAU GAVE A QUALIFIED, POSITIVE RESPONSE BY STATING:
"IF MR. LEVESQUE, AFTER HAVING SAID THAT HE WILL NOT
NEGOTIATE UNTIL AFTER A REFERENDUM, IS NOW SAYING THAT HE
IS PREPARED TO NEGOTIATE, THAT IS A VERY, VERY WELCOME
STATEMENT. I AM NOT GOING TO BE HUNG UP ABOUT ANY
PREVIOUS STATEMENTS. IF THE QUEBEC GOVERNMENT REALLY
WANTS TO LOOK AT A NEW FORM OF CONSTITUTION WHEREBY QUEBEC,
WITHIN CANADA, WOULD BE PLAYING A DIFFERENT KIND OF ROLE
AND EXERCISE DIFFERENT POWERS, AND THE OTHER PROVINCES
WOULD, TOO, THEN, LET'S SIT DOWN AND SEE WHAT THEY HAVE IN
MIND." TRUDEAU ADDED, HOWEVER, THAT HE HAS NO INTENTION
OF PROPOSING NOW ANY NEW INITIATIVES ON CONFEDERATION, BUT
THAT HE MAY DO SO IN THE FALL.

4. COMMENT: THERE ARE SEVERAL THEORIES CIRCULATING HERE WHY THE PQ APPEARS TO BE BACKING AWAY FROM THE CONCEPT OF INDEPENDENCE AND NOW SEEMS WILLING TO NEGOTIATE WITH OTTAWA PRIOR TO A REFERENDUM. ONE IS THAT RECENT POLLS SHOW THAT, WHILE THE PQ REMAINS POPULAR AMONG THE QUEBEC ELECTORATE, SUPPORT FOR INDEPENDENCE HAS NOT INCREASED SINCE NOVEMBER AND IN FACT, ACCORDING TO ONE POLL, HAS CONFIDENTIAL

CONFIDENTIAL

PAGE 03 OTTAWA 04732 01 OF 02 062136Z

DECREASED SLIGHTLY. THUS, THE PQ MAY HAVE CONCLUDED THAT IT CANNOT WIN A REFERENDUM ON INDEPENDENCE DURING ITS CURRENT ELECTORAL MANDATE.

5. ANOTHER THING IS THAT MORIN IS INSINCERE IN HINTING ABOUT A NEW FORM OF FEDERALISM FOR CANADA AND THAT PQ IS STILL AS STRONGLY COMMITTED TO INDEPENDENCE AS EVER. A CONTRASTING THEORY IS THAT THE LEADERS OF THE PQ, INCLUDING LEVESQUE, CLAUDE MORIN, JACQUES-YVAN MORIN, AND PARIZEAU WERE NEVER TRUE BELIEVERS IN COMPLETE INDEPENDENCE AND THAT THEY ARE NOW REVEALING PUBLICLY WHAT HAVE ALWAYS BEEN THEIR PRIVATE FEELINGS. EVEN IF THIS ASSUMPTION IS CORRECT, QUESTION ARISES WHY THE PQ HAS PICKED THIS MOMENT TO INDICATE A WILLINGNESS TO NEGOTIATE NEW TERMS WITH OTTAWA PRIOR TO A REFERENDUM. THE ANSWER MAY BE THAT LATEST NATIONAL POLLS AND RECENT BY-ELECTIONS INDICATE THAT LIBERALS ARE LIKELY TO WIN A NATIONAL ELECTION WITHIN THE NEXT YEAR AND, HOWEVER MUCH THEY DISLIKE TRUDEAU, THE PQ LEADERS ARE PROBABLY GOING TO HAVE

TO DEAL WITH HIM DURING THEIR PRESENT MANDATE.

6. LEVESQUE AND COMPANY MAY HAVE ALSO CONCLUDED THAT THEY HAVE NOTHING TO LOSE BY ENTERING INTO NEGOTIATIONS WITH TRUDEAU. IF THEY GAINED GREATER AUTONOMY FOR QUEBEC IN THE PROCESS, THAT IN ITSELF WOULD BE A PLUS. IF, ON THE OTHER HAND, TRUDEAU PROVED UNWILLING TO MAKE ANY

SIGNIFICANT CONCESSIONS IN QUEBEC'S FAVOR, HIS INTRANSIG-

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PAGE 01 OTTAWA 04732 02 OF 02 062138Z ACTION EUR-12

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P 062014Z JUN 77 FM AMEMBASSY OTTAWA TO SECSTATE WASHDC PRIORITY 3706 INFO AMCONSUL MONTREAL ALL OTHER CANADIAN POSTS

CONFIDENTIAL SECTION 02 OF 02 OTTAWA 04732

ENCE COULD BE USED BY THE PQ IN A REFERENDUM CAMPAIGN.

7. WE SHARE CONSULATE GENERAL QUEBEC'S VIEW THAT THE BEST SOLUTION TO THE SEPARATIST THREAT MAY ULTIMATELY BE FOUND IN A FORMULA WHICH QUEBEC COULD CALL SOVEREIGNTY AND WHICH THE REST OF CANADA COULD CALL CONFEDERATION. IT IS CERTAINLY NOT BEYOND THE IMAGINATION AND INGENUITY OF PEOPLE IN BOTH OTTAWA AND QUEBEC CITY TO DEVISE SUCH A FORMULA, BUT REAL QUESTION IS WHETHER THERE IS WILLINGNESS TO ACHIEVE IT. ENDERS

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